

Message Text

CONFIDENTIAL

PAGE 01 BONN 14540 01 OF 02 061416Z

45

ACTION EUR-25

INFO OCT-01 ACDA-19 IO-15 CIAE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SPC-03 SS-15

USIA-15 NEA-10 TRSE-00 MBFR-04 SAJ-01 OMB-01 EB-11

CU-04 STR-08 OIC-04 SCA-01 DRC-01 ISO-00 SCI-06 AGR-20

/202 W

----- 036531

R 061357Z OCT 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 7886

INFO SECDEF WASHDC

USMISSION GENEVA

USMISSION NATO BRUSSELS

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

USMISSION EC BRUSSELS

USNMR SHAPE

USDEL SALT TWO GENEVA

C O N F I D E N T I A L SECTION 01 OF 02 BONN 14540

SHAPE FOR INTAF: VIENNA FOR MBFR DEL: GENEVA FOR
CSCE DEL

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 14540 01 OF 02 061416Z

E.O. 11652: GDS

TAGS: PFOR, GW, US, UR, NATO

SUBJECT: CSCE: FRG STATUS REPORT ON COMMITTEE PHASE

BEGIN SUMMARY: THIS MESSAGE TRANSMITS MAIN POINTS OF FONOFF STATUS REPORT PREPARED FOR SENIOR FRG OFFICIALS ON PROGRESS TO DATE AT CSCE COMMITTEE PHASE. REPORT BEGINS BY REFERRING IN FAMILIAR TERMS TO MAIN EAST/WEST GOALS, BY DESCRIBING PROCEDURAL QUESTIONS CONSIDERED SO FAR AT GENEVA AND DEFINING ROLE OF EC COMMISSION REPS AND THIRD (MEDITERRANEAN) COUNTRIES. FONOFF POL DIRECTOR VAN WELL IS TO USE THE REPORT AS BASIS FOR HIS UPCOMING OCT 10 DISCUSSIONS IN BONN WITH PUAUX. END SUMMARY

BEGIN TEXT

1. SECURITY COMMITTEE.

A. SUBCOMMITTEE - PRINCIPLES. REGARDING NON-USE OF FORCE/INVIOABILITY OF FRONTIERS ISSUE, AGREEMENT SEEMS POSSIBLE AS WE (FRG) ARE READY TO DEFINE INVIOABILITY OF FRONTIERS AS A SEPARATE PROPOSAL.

THE FRENCH HAVE WORKED OUT A PRINCIPLES DECLARATION, WHICH THEY HAVE CONSULTED ON IN THE NINE AND THE FIFTEEN. FRANCE HAS CONSIDERED OUR SUGGESTIONS AND IS READY TO TAKE ACCOUNT OF OUR INTERESTS ON THE "TIMING" OF INTRODUCING THEIR PROPOSALS IN GENEVA--I.E., AFTER A THOROUGH DISCUSSION OF "EXPLANATORY DOCUMENTS." THE EAST IS READY TO CAUSE DIFFICULTIES ON THE (FRENCH FORMULATED) CONNECTION BETWEEN SELF-DETERMINATION AND PEACEFUL CHANGE WHICH WE INCORPORATED IN OUR EXPLANATORY NOTE. WE SHOULD NOT GIVE IN ON THIS POINT. (COMMENT - GROLL SAID ANDREANI HAD ASSURED HIM THAT, AS A CONSEQUENCE OF THE "SPECIAL FRANCO-GERMAN RELATION",THE FRENCH WOULD NOT INTRODUCE THEIR DECLARATION UNTIL THEY HAD A GERMAN GREEN LIGHT. ANDREANI APPARENTLY HAD NOTEDFRENCH IRRITATION AT A RECENT LE FIGARO REPORT TO THE EFFECT THAT FRANCE HAD PREPARED THE "NATO DECLARATION" ON PRINCIPLES; ANDREANI ATTRIBUTED THIS "LEAK" TO ANGLO-SAXON SOURCES. GROLL SAID

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 14540 01 OF 02 061416Z

BONN CONSIDERED THE FRENCH FORMULATION ON THE SELF-DETERMINATION/PEACEFUL CHANGE CONNECTION TO BE A VERY CUNNING ONE, BUT ACKNOWLEDGED FRG DISTRESS THAT THE GDR AND THE FRG WERE LIKELY TO BE IN A CONFRONTATION ON THIS ISSUE. END COMMENT)

B. SUBCOMMITTEE - MILITARY ASPECTS

1. CONFIDENCE BUILDING MEASURES (CBM'S). THE SOVIETS HAVE TAKEN RESTRAINED APPROACH TO INCLUDING MAJOR MILITARY MOVEMENTS AS CSCE/CBM. EASTERN SIDE HAS ALSO MADE EFFORT TO RESTRICT THE AREA OF APPLICATION OF CBM'S. (COMMENT - GROLL SAID THIS LAST SENTENCE,DRAFTED BY MBFR EXPERT RUTH, IMPLIED EASTERN WISH TO LIMIT CBM'S TO BORDER AREAS, A POINT THE EMBASSY IS NOT FAMILIAR WITH. END COMMENT). THE U.S. CONCERNS OVER INCLUDING MAJOR MILITARY MOVEMENTS IN CSCE RELATED TO POSSIBLE SOVIET DEMANDS CONCERNING 6TH FLEET IN MBFR CONSTRAINTS CONTEXT. MOST ALLIES, ESPECIALLY UK, SHARE OUR VIEW THAT MILITARY MOVEMENTS SHOULD BE CSCE/CBM. NEUTRALS ARE SEEKING CONSIDERABLY EXPANDED CBM CATEGORY.

2. OTHER MILITARY ASPECTS OF SECURITY.
FRANCE REJECTS ANY REFERENCE TO MBFR AND U.S./FRENCH/

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BONN 14540 02 OF 02 061419Z

45

ACTION EUR-25

INFO OCT-01 ACDA-19 IO-15 CIAE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SPC-03 SS-15

USIA-15 NEA-10 TRSE-00 MBFR-04 SAJ-01 ISO-00 OMB-01

EB-11 CU-04 STR-08 OIC-04 SCA-01 DRC-01 SCI-06 AGR-20

/202 W

----- 036550

R 061357Z OCT 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 7887

INFO SECDEF WASHDC

USMISSION GENEVA

USMISSION NATO BRUSSELS

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN
AMEMBASSY THE HAGUE
AMEMBASSY LISBON
AMEMBASSY LONDON
AMEMBASSY LUXEMBOURG
AMEMBASSY OSLO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY REYKJAVIK
AMEMBASSY ROME
USMISSION EC BRUSSELS
USNMR SHAPE
USDEL SALT TWO GENEVA

C O N F I D E N T I A L SECTION 02 OF 02 BONN 14540

SOVIETS, OUT OF DIFFERENT MOTIVATIONS, OPPOSE CONCRETE
DISCUSSION OF OTHER MILITARY ASPECTS; MOST ALLIES
AND NEUTRALS, AS WELL AS ROMANIA, WILL SEEK BROADER
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 14540 02 OF 02 061419Z

TREATMENT OF THIS TOPIC.

C. SPECIAL WORKING GROUP. WE FAVOR CONCENTRATING
ON SWISS PROPOSAL FOR PEACEFUL RESOLUTION OF DISPUTES
(BUT OPPOSE TREATY FORM). SOVIET/ROMANIAN PROPOSALS
REGARDING RENUNCIATION OF FORCE COULD LEAD TO IDEOLOGI-
CAL AND FRUITLESS DEBATE. OTHER SUGGESTIONS IN SOVIET/
ROMANIAN PROPOSALS (SEE GENEVA 5248) SHOULD BE DISCUSSED
IN CONFERENCE FOLLOW-UP STAGE.

2. ECONOMIC...COMMITTEE. SUBCOMMITTEES ON TRADE,
INDUSTRIAL COOPERATION, SCIENCE AND TECHNOLOGY HAVE
ALREADY BEGUN THEIR WORK; SUBCOMMITTEES ON ENVIRONMENT
AND "OTHER AREAS" WILL START OCT 22. EAST IS PRESSING
FOR IMMEDIATE ELABORATION OF GENERAL DECLARATION
ACCORDING TO GDR-HUNGARIAN PROPOSAL. WEST INSISTS ON
CONCRETE AND DETAILED DISCUSSION. AS COMPROMISE,
DETAILED DISCUSSIONS START IN SUBCOMMITTEES
BY INDUCTIVE METHOD WHILE MAIN ECONOMIC COMMITTEE WILL
ATTEND AS APPROPRIATE TO GENERAL CONSIDERATIONS.

3. HUMAN CONTACTS, INFORMATION, CULTURAL COOPERATION,
AND EDUCATION. DISCUSSION HAS STARTED IN THE FOUR
SUBCOMMITTEES AND THE WEST IS SUCCESSFUL IN INSISTING
UPON INDUCTIVE DISCUSSION FIRST OF DETAILED ISSUES
MANDATES. EAST ALSO WOULD HAVE DISCUSSION OF
PRINCIPLES--EXPECIALLY NON-INTER-
FERENCE AND SOVEREIGNTY. BULGARIAN/POLISH PROPOSED
DECLARATION DEMANDS THAT MAIN WEIGHT (OF BASKET III)

SHOULD BE PLACED ON CULTURAL COOPERATION, BUT SOVIETS
WILL NOT SUCCEED IN THIS PLOY.

4. LEVEL OF THIRD STAGE AND FOLLOW UP. WEST ONLY WILL
AGREE TO DISCUSS THESE QUESTIONS, OR TO ATTEND THIRD
STAGE, IF JUSTIFIED BY RESULTS OF COMMITTEE PHASE.
THE SAME APPLIES TO CONFERENCE FOLLOW UP AND POSSIBLE
NEW INSTITUTIONS. EXISTING BODIES LIKE THE ECE SHOULD
BE VITALIZED; OUR PROPOSAL FOR SCIENTIFIC FORUM IS
ALSO A POSSIBILITY. IF CONFERENCE SUCCESSFUL, WE
MIGHT AGREE TO EASTERN PROPOSAL FOR REGULAR
MEETINGS "OF CONSULTATIVE COMMITTEE" IN DIFFERENT
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 14540 02 OF 02 061419Z

CAPITALS IN ORDER TO CARRY OUT THE RESULTS OF
CONFERENCE AND TO CONSULT. BUT THERE SHOULD BE NO
SECRETARIAT ESTABLISHED. END TEXT

5. FONOFF REPORT CLOSES BY STRONGLY EMPHASIZING THAT
SUCCESS OF CSCE DEPENDS PRIMARILY ON CLOSE COOPERATION
AMONG NINE AND FIFTEEN AND UPON AVOIDING "ANY PRESSURE
OF TIME." REPORT ALSO POINTS OUT SIGNIFICANT ROLE
OF EC POLITICAL CONSULTATIONS IN FORMULATING
WESTERN CSCE POSITION. PAPER CONCLUDES THAT ONLY
ACHIEVEMENT OF PRACTICAL RESULTS, PARTICULARLY IN
THIRD SBASKET, IS WHAT COUNTS.
HILLENBRAND

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETING DELEGATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 06 OCT 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973BONN14540
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS HILLENBRAND
Errors: N/A
Film Number: n/a
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731046/aaaabhmp.tel
Line Count: 254
Locator: TEXT ON-LINE
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 07 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <07-Aug-2001 by izenbei0>; APPROVED <19-Sep-2001 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: FRG STATUS REPORT ON COMMITTEE PHASE BEGIN SUMMARY: THIS MESSAGE TRANSMITS MAIN POINTS OF
TAGS: PFOR, GE, US, UR, NATO, CSCE
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005